

Natural Conditions
Assessment for low pH
Butterwood Creek, White Oak Creek, Rocky
Run Creek, and Reedy Creek in
Dinwiddie and Nottoway Counties,
Virginia

Submitted by

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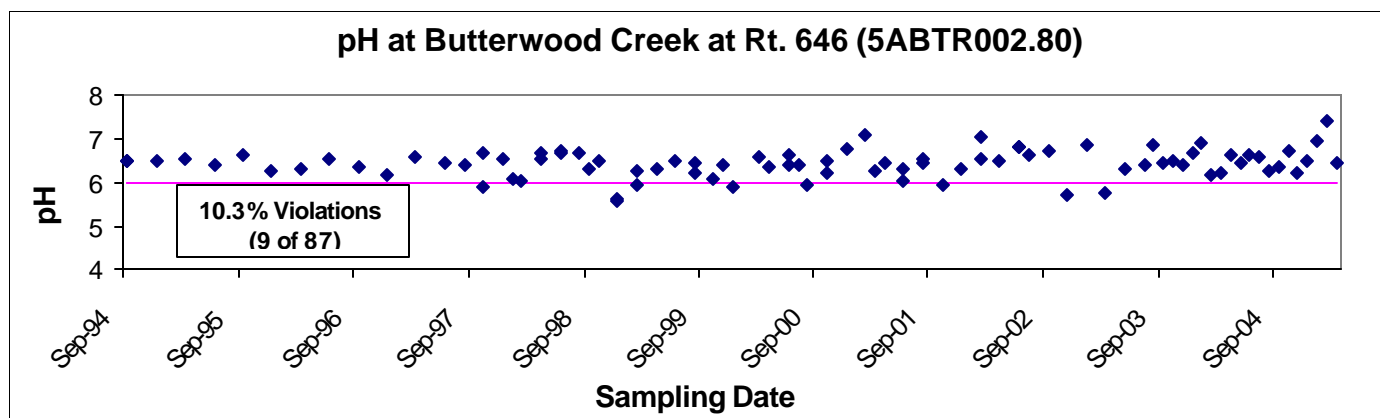
Executive Summary

This report presents the assessment of whether low pH in the Butterwood Creek and its tributaries White Oak Creek, Rocky Run Creek, Reedy Creek is due to natural conditions or whether a Total Maximum Daily Load (TMDL) must be performed because of anthropogenic impacts. The Butterwood Creek watershed is located in Dinwiddie and Nottoway Counties in the Chowan River and Dismal Swamp Basins (USGS Hydrologic Unit Code 03010201). The waterbody impairment identification code (WBID, Virginia Hydrologic Unit) for Butterwood Creek is VAP-K20R-01 in the Piedmont Physiographic Province of Virginia. There are 133.0 total stream miles in the Butterwood Creek watershed (National Hydrography Dataset (NHD)). The impaired segment is 46.43 miles in mainstem Butterwood Creek. The impairment is low pH.

The drainage area of the Butterwood Creek watershed is approximately 94.3 square miles. The average annual rainfall recorded at Camp Pickett, VA (partially within the study area) is 46.87 inches. The approximately 60,439.1 acre watershed is predominately forested (78.0 percent). Agriculture encompasses 17.2 percent of the watershed, with 4.5 percent cropland and 12.7 percent pasture/hayland. Residential and high use commercial areas compose approximately 0.6 percent of the land base. The remaining 4.2 percent of the watershed is comprised of 3.5 percent transitional and other grasses, and 0.7 percent wetlands and open water.

Butterwood Creek and its tributaries were listed as impaired on Virginia's 2002 Total Maximum Daily Load Priority List and Report, and the 2004 305(b) / 303(d) Integrated Report (VADEQ, 2002 & 2004) due to violations of the State's water quality standard for pH and dissolved oxygen. This report concerns only the pH, while the dissolved oxygen will be addressed in a separate assessment report. Out of 87 pH values collected between September 1994 and March 2005 at station 5ABTR002.80, nine (9) were below the lower water quality standard for pH of pH 6 SU (Figure E1), a 10.3 percent violation rate. However during the latest Integrated Report assessment window of January 1, 2000 to December 31, 2004, only four of 50 pH values were below the lower water quality standard of pH 6 SU, for an 8.0 percent violation rate. This segment would be de-listed for low pH in the 2006 Integrated Report assessment, except for Cooks Branch, as described below.

Figure E1. pH at Butterwood Creek at Rt. 646, 5ABTR002.80 September 1994 through March 2005.



According to Virginia Water Quality Standards (9 VAC 25-260-10A), "all state waters are designated for the following uses: recreational uses (e.g., swimming and boating); the propagation and growth of a balanced indigenous population of aquatic life, including game fish, which might be reasonably expected to inhabit them; wildlife; and the production of edible and marketable natural resources (e.g., fish and shellfish)."

As indicated above, Butterwood Creek must support all designated uses by meeting all applicable criteria. Butterwood Creek has been assessed as not supporting the aquatic life use due to the exceedance of the pH criteria that are designed to protect aquatic life in Class III waters.

In this document, VADEQ proposes a "Methodology for Determining if pH and DO Impairments in Streams are Due to Natural Conditions." This methodology is based on a study done by MapTech (MapTech 2003) and will be used here to determine if the pH impairments in Butterwood Creek are natural and if Butterwood Creek can be re-classified as Class VII (Swamp Waters).

The level of acidity as registered by pH in a water body is determined by a balance between organic acids produced by decay of vegetative material, and buffering capacity. Conditions in a stream that would typically be associated with naturally low pH include slow-moving, ripple-less waters or wetlands where the decay of organic matter produces organic acids. These situations can be compounded by anthropogenic activities that contribute excessive nutrients or readily available organic matter to these systems. The general approach to determine if DO and pH impairments in streams are due to natural conditions is to assess a series of water quality and hydrologic criteria to determine the likelihood of an anthropogenic source. A logical 4-step process for identifying natural conditions that result in low DO and/or pH levels and for determining the likelihood of anthropogenic impacts that will exacerbate the natural condition is described below.

- Step 1. Determine slope and appearance.
- Step 2. Determine nutrient levels.
- Step 3. Determine degree of seasonal fluctuation (for DO only).
- Step 4. Determine anthropogenic impacts.

No low pH violations occurred below 7Q10 at listing station 5ABTR002.80, therefore no pH violations were eliminated at this site.

The hydrologic slope of Butterwood is estimated at 0.14%, which is considered low slope. The low slope in this Butterwood Creek contributes no human impact. Decomposition of the large inputs of decaying vegetation from areas of forested land with swamps and heavy tree canopy throughout the watershed produce organic acids and lower pH as they decay. These are not considered anthropogenic impacts.

Only two of the total 18 stations monitored in 2003 – 2004 for this low pH assessment had more than 10.5 percent low pH violations. These were 5AWOK015.35, the most upstream White Oak Creek station; and 5ACKS000.58, a tributary of Butterwood Creek. The causes for low pH at these two stations are explained below.

The most upstream White Oak Creek station, 5AWOK015.35, with 14.3 percent low pH violations, has a slope of 0.61 percent, which is considered too high for swampwater conditions. However low flows estimated during two summer low pH violations at 5AWOK015.35 were 0.26 and 0.35 cfs in July and August 2004. DEQ believes these low flows impact pH levels by increasing residence time and promoting excessive decay of instream vegetative material from the heavily wooded streambanks. Such low flow impacts are a natural condition due to the small drainage area, but are not related to swamp conditions. In the absence of rain, this creek would be at or near zero flow in summer.

Cooks Branch at station 5ACKS000.58, with 14.3 percent low pH violations, has a slope of 0.23 percent, which is considered low slope. However the heavily wooded upstream portion of Cooks Branch above this low slope segment has a slope of 0.90 percent, which is too high for Class VII swampwater designation. DEQ believes that vegetative material entering the upper stream channel with high slope and presumed high velocity moves downstream rapidly and is deposited in the low slope segment of the Branch surrounding station 5ACKS000.58. The vegetative material from the upper drainage area as well as the material from the heavily wooded banks surrounding 5ACKS000.58 all decay in the lower slope and slower velocity segment around the station. This vegetative decomposition produces organic acids which lower the stream

pH. DEQ believes the low pH at this station is due to natural decay of vegetative matter from upstream and reduction in slope and velocity in the downstream segment surrounding the station. The low slope segment surrounding station 5ACKS000.58 occurs approximately between rivermiles 1.08 and 0.00 at the confluence with a swampy portion of Butterwood Creek, and totals approximately 1.08 stream miles. The swampy portion of Butterwood Creek into which Cooks Branch enters is included in a 9.9 mile Class VII Swampwater designation for Butterwood Creek due to low DO (VADEQ 2005).

Butterwood Creek exhibits low nutrient concentrations below national background levels in streams from undeveloped areas, which are not indicative of human impact.

There is a single permitted CAFO operation located in the in the Butterwood Creek watershed. Butterwood Farms, permit #VPG100028, is located near Butterwood Creek below the listing station 5ABTR002.80. The permit conditions for this facility do not allow discharge into the creek; therefore this operation probably has minimal impact on the low pH conditions in this stream. Residential / Commercial land use (0.6 %) probably has no pH effect on streams in the watershed. The watershed is predominately forested (78.0 %).

There is not a close correlation between precipitation amounts and field pH at DEQ ambient water quality monitoring stations. The only discernable pattern has been a general negative correlation of precipitation to pH and the majority of r-values were well below 0.5, which does not indicate a close correlation between the variables. However the extent to which stream pH is decreased by acid deposition cannot be conclusively determined.

Based on the above information, a change in the water quality standards classification to Class VII Swampwater due to natural conditions, rather than a TMDL, is indicated for mainstem Cooks Branch from rivermile 1.08 downstream to its confluence with Butterwood Creek. This segment should be added to the 9.9 mile Class VII Swampwater designated portion of Butterwood Creek into which it flows.

DEQ performed the assessment of the Butterwood Creek low pH natural condition in lieu of a TMDL. Therefore neither a TMDL Technical Advisory Committee (TAC) meeting nor a public meeting was involved. Public participation will occur during the next water quality standards triennial review process.

1. Introduction

Butterwood Creek was listed as impaired on Virginia's 2002 303(d) Total Maximum Daily Load Priority List and Report, and the 2004 305(b) / 303(d) Integrated Report (VADEQ, 2002 & 2004) due to violations of the State's water quality standard for pH and DO. This report evaluates the pH impairment by determining if natural conditions are the cause of the impairment, thus obviating the need for a TMDL. An assessment of low DO due to natural conditions was performed on the Butterwood Creek watershed in a separate document.

A glossary of terms used throughout this report is presented as Appendix A.

2. Physical Setting

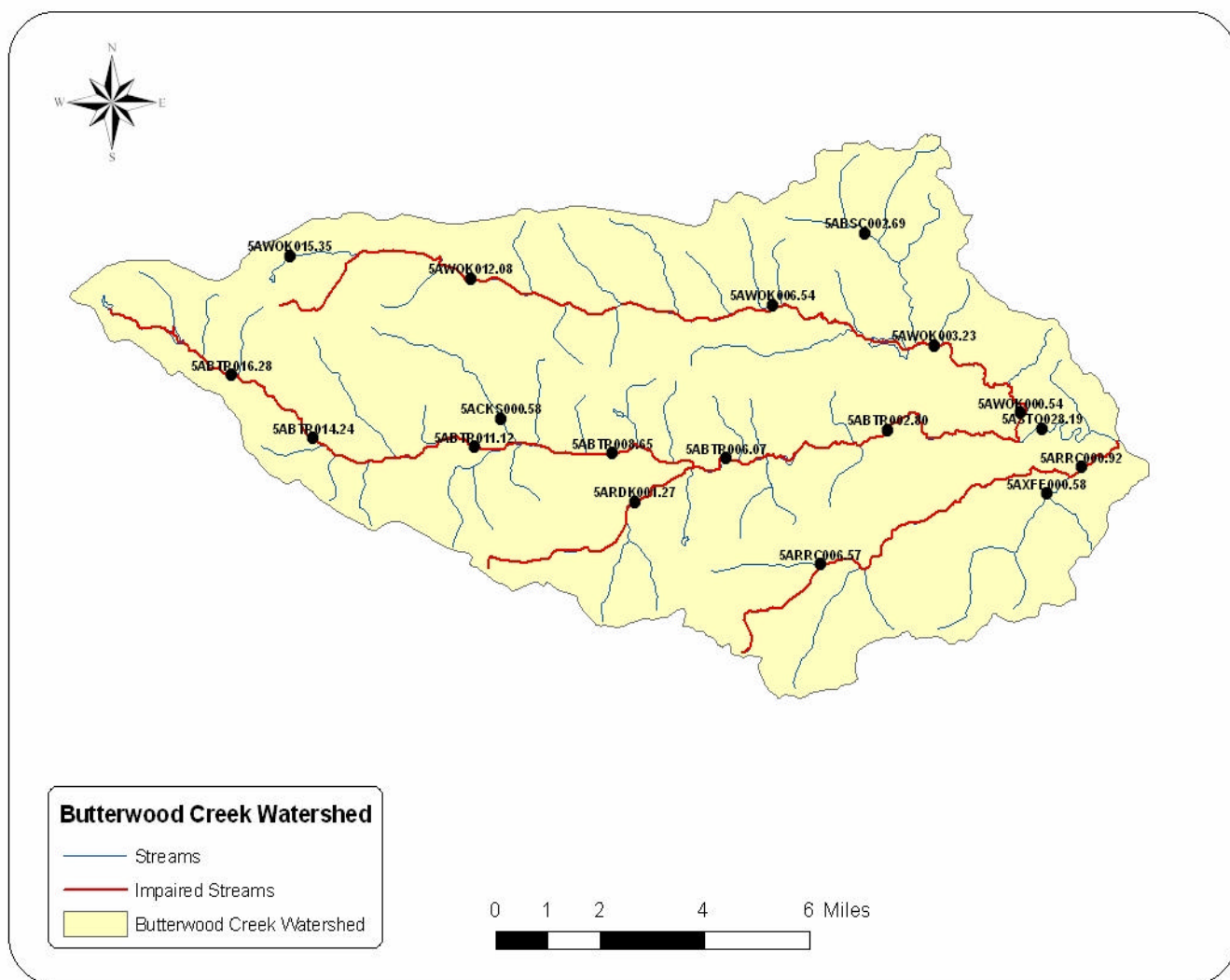
2.1. Listed Water Bodies

Butterwood Creek and its tributaries are located in Dinwiddie and Nottoway Counties in the Chowan River and Dismal Swamp Basins (USGS Hydrologic Unit Code 03010201). The waterbody identification code (WBID, Virginia Hydrologic Unit) for non-tidal Butterwood Creek is VAP-K20R-01. There are 133.0 total stream miles in the Butterwood Creek watershed (National Hydrography Dataset (NHD)). The impaired segment is 46.43 stream miles of Butterwood Creek and its tributaries. This report addresses only the pH impairments. The DO impairments are reported in a separate document. These segments are described in Table 1 and Figure 1.

Table 1. Impaired segment descriptions (Butterwood Creek)

Segment (segment ID)	Impairment (source of impairment)	Upstream Limit Description	Downstream Limit Description	Miles Affected
Butterwood Creek, White Oak Creek, Rocky Run Creek, Reedy Creek VAP-K20R-01	pH Dissolved Oxygen (Natural Conditions)	Headwaters	Stony Creek Confluence	46.43

Figure 1. Map of the Butterwood Creek study area.



2.2. Watershed

2.2.1. General Description

Butterwood Creek, White Oak Creek, Rocky Run Creek and Reedy Creek, located within Dinwiddie and Nottoway Counties, Virginia, are minor tributaries to the Chowan River and the Dismal Swamp. They are approximately 133.0 miles long and flow east from its headwaters near Fort Pickett, VA to their confluence with Stony Creek. The watershed itself has an area of approximately 94.3 miles. There is no continuous flow gaging station on Butterwood Creek, however there is a gage on Stony Creek near Dinwiddie, VA, 02046000, located 5.6 miles southeast of Butterwood Creek, with a drainage area of 112 mi².

2.2.2. Geology, Climate, Land Use

Geology and Soils

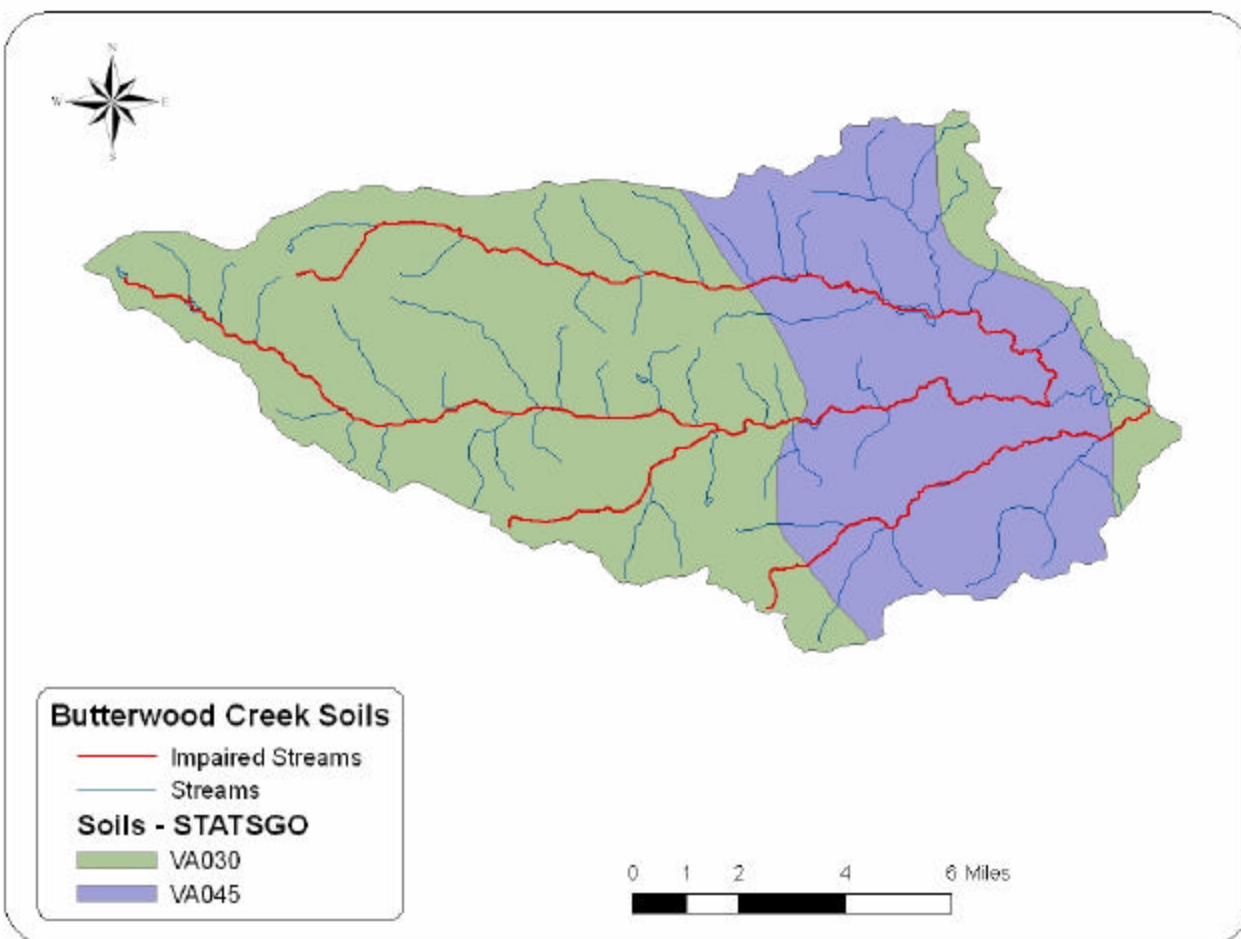
Butterwood Creek is in the Piedmont physiographic region. The Piedmont of Virginia extends eastward from the Blue Ridge to the Fall Line, where Paleozoic-age and older igneous and metamorphic rocks are covered by unconsolidated sediments of the Atlantic Coastal Plain. The Virginia Piedmont is part of the greater southeastern Piedmont, which extends from northeastern Alabama through Georgia, South Carolina, North Carolina, Virginia, Maryland, and southeastern Pennsylvania. The Piedmont is characterized by deeply weathered, poorly exposed bedrock and a high degree of geological complexity, making it one of the last frontiers of North American regional geology. The Piedmont contains a collage of rock associations or terranes that are bounded by northeast-trending regional faults. (<http://www.geology.state.va.us/DOCS/Geol/pied.html>).

Soils for the Butterwood Creek watershed were documented utilizing the VA State Soil Geographic Database (STATSGO). Two general soil types were identified using in this database. Descriptions of these soil series were derived from queries to the USDA Natural Resources Conservation Service (NRCS) Official Soil Series Description web site (<http://ortho.ftw.nrcs.usda.gov/cgi-bin/osd/osdname.cgi>). Figure 2 shows the location of these general soil types in the watershed.

Soils of the Appling-Wedowee-Ashlar-Louisburg-Vance-Worsham series (VA030) are moderate to very deep that formed in residuum from weathered igneous, metamorphic, and crystalline rock of the Piedmont Plateau. Soils range from excessively to poorly drained, with moderately rapid to slow permeability.

Soils of the Georgeville-Nason-Iredell-Lignum-Orange-Goldston series (VA045): are deep range from poorly to moderately to well drained. These soils are slow to moderately permeable with slow to medium to high runoff. They were formed from upland materials of weathered fine-grained metamorphic

Figure 2. Soil Characteristics of the Butterwood Creek Watershed.



Climate

The climate summary for Butterwood Creek comes from a weather station located in Camp Pickett, VA with a period of record from 21/1/1972 to 3/31/2004. The average annual maximum and minimum temperature (°F) at the weather station is 68.8 and 43.9 and the annual rainfall (inches) is 46.87 (Table 2) (Southeast Regional Climate Center, http://www.sercc.com/climateinfo/historical/historical_va.html).

Table 2. Climate summary for Camp Pickett, Virginia (441322)

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
Average Max. Temperature (F)	47.0	51.1	59.6	69.5	77.1	84.1	88.0	86.6	80.4	70.2	61.3	50.7	68.8
Average Min. Temperature (F)	24.0	26.0	33.4	41.9	51.4	60.3	65.2	63.8	56.4	43.0	34.8	27.2	43.9
Average Total Precipitation (in.)	4.16	3.13	4.43	3.65	4.18	4.02	4.52	4.47	4.29	3.59	3.11	3.31	46.87

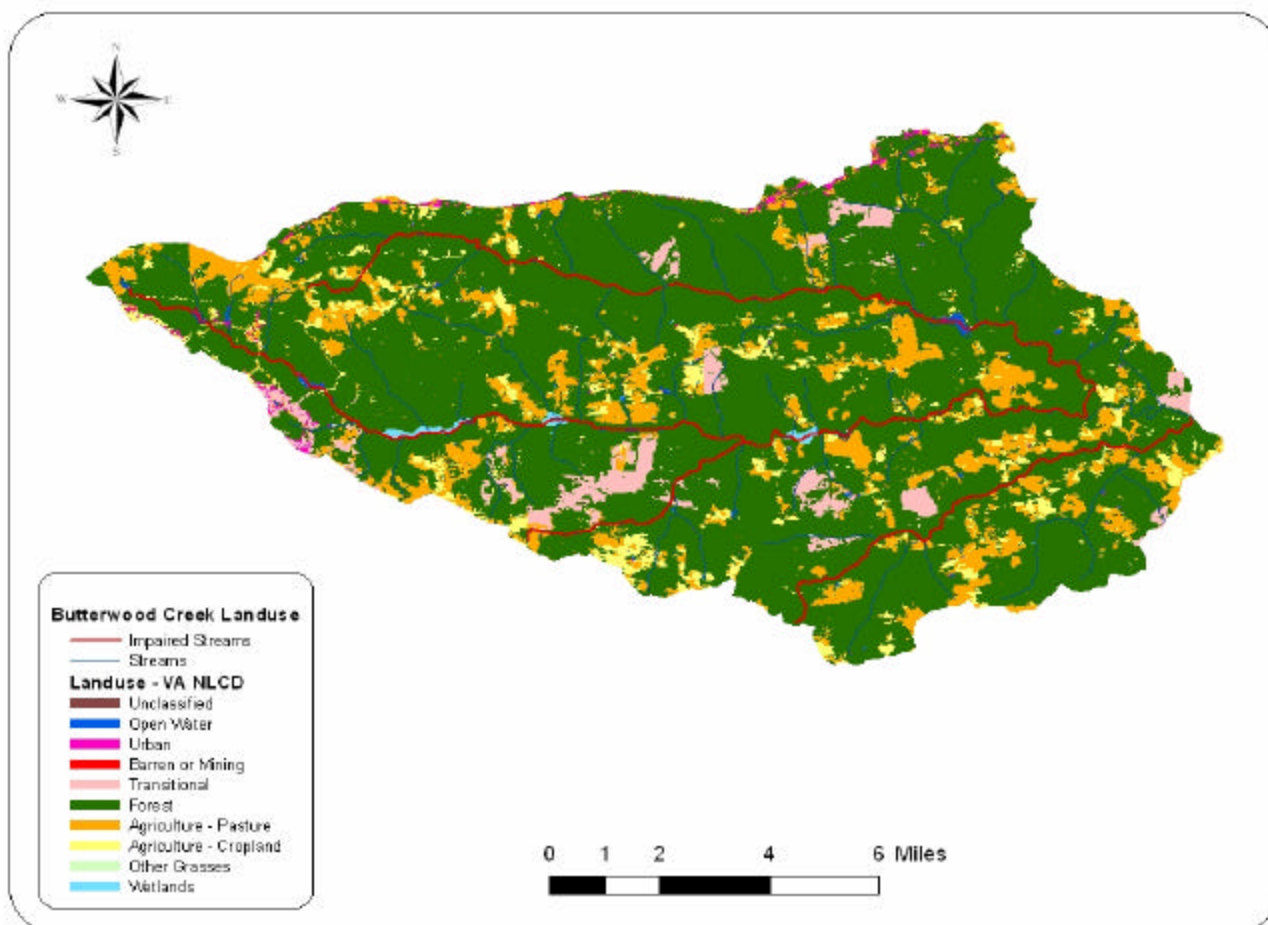
Land Use

The Butterwood Creek watershed extends approximately 16.7 miles from its headwaters near Camp Pickett, VA, to its confluence with Stony Creek and is about 7.5 miles wide. The watershed is approximately 60,439.1 acres in size and is predominately forested (78.0 percent). Agriculture encompasses 17.2 percent of the watershed, with 4.5 percent cropland and 12.7 percent pasture/hayland. Residential and high use industrial areas compose approximately 0.6 percent of the land base. The remaining 4.2 percent of the watershed is comprised of 3.5 percent of transitional areas and grasses, and 0.7 percent wetlands and open water. Land use is described in Table 3.

A map of the distribution of land use in the watershed (Figure 3) shows that agriculture and forest land cover the majority of the watershed with little to no urban land present.

Table 3. Land Use in the Butterwood Creek Watershed

Landuse	Acres	Percent of Total
Open Water	169.2	0.28
Low Intensity Residential	67.4	0.11
High Intensity Residential	2.4	0.00
High Intensity Commercial/Industrial/Transportation	295.3	0.49
Bare Rock/Sand/Clay	0.0	0.00
Quarries/Strip Mines/Gravel Pits	0.0	0.00
Transitional	2151.7	3.56
Deciduous Forest	24504.1	40.54
Evergreen Forest	8024.0	13.28
Mixed Forest	14588.9	24.14
Pasture/Hay	7697.1	12.74
Row Crops	2700.1	4.47
Other Grasses (Urban/recreational; e.g. parks)	0.0	0.00
Woody Wetlands	199.5	0.33
Emergent Herbaceous Wetlands	39.4	0.07
TOTAL:	60439.1	100.00
	94.3 sq. miles	

Figure 3. Land Use in the Butterwood Creek Watershed.

3. Description of Water Quality Problem/Impairment

Butterwood Creek was listed as impaired on Virginia's 2002 Total Maximum Daily Load Priority List and Report, and the 2004 305(b) / 303(d) Integrated Report (VADEQ, 2002 & 2004) due to violations of the State's water quality standard for pH and dissolved oxygen. This report concerns only the pH, while the dissolved oxygen was addressed in a separate assessment report. Out of 87 pH values collected between September 1994 and March 2005 at station 5ABTR002.80, (Table 4), nine (9) were below the lower water quality standard for pH of pH 6 SU (Figure 4), for a 10.3 percent violation rate. However during the latest Integrated Report assessment window of January 1, 2000 to December 31, 2004, four of 50 pH values were below the lower water quality standard of pH 6 SU, for an 8.0 percent violation rate. This segment would be de-listed for low pH in the 2006 Integrated Report assessment, except for Cooks Branch, as described in Section 3.1 below.

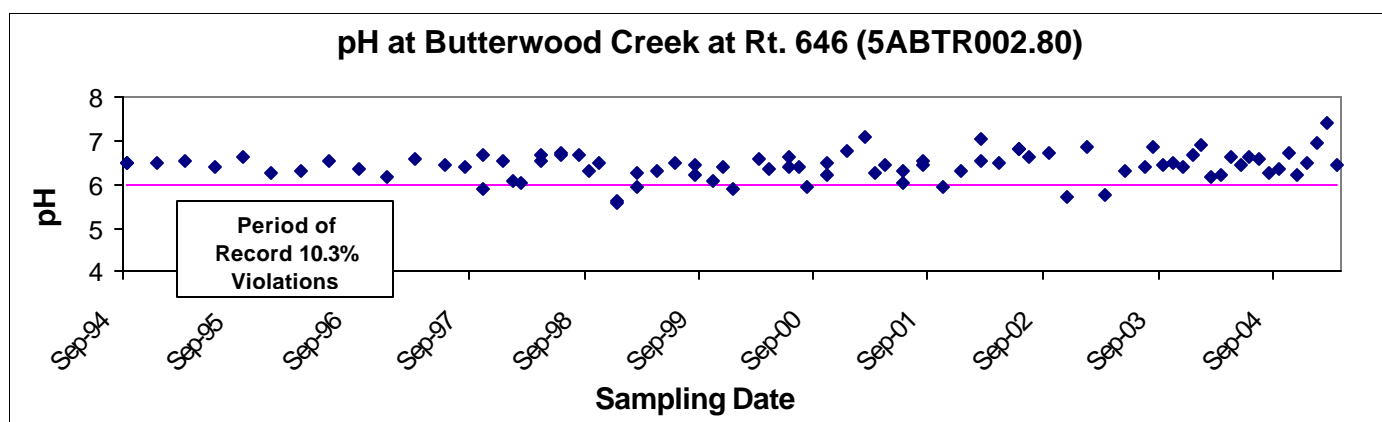
Table 4. pH data collected by DEQ on Butterwood Creek

Station	Date of First Sample	Date of Last Sample	Number of Samples	(SU)			Number of Exceedances*
				Average	Minimum	Maximum	
5ABTR002.80	9/14/94	3/09/05	87	6.44	5.60	7.40	9

* Exceedances of the minimum pH water quality standard of pH 6.0 SU.

A time series graph of all data collected at station 5ABTR002.80 shows the pH values ranging from 5.60 to 7.40 SU (Figure 4). The horizontal line at the pH 6 SU marks represents the minimum water quality standard. The data points below the pH 6.0 SU line illustrate violations of the water quality standard.

Figure 4. Time series of pH concentrations (station 5ABTR002.80).



3.1 Associated Mainstem and Tributary sites pH

DEQ added an associated mainstem monitoring stations during data collection for the low pH assessment of natural conditions or development of a TMDL. Associated stations pH data are presented in Figures 5-21 below.

Figure 5. pH at Butterwood Creek at Rt. 610, 5ABTR006.07.

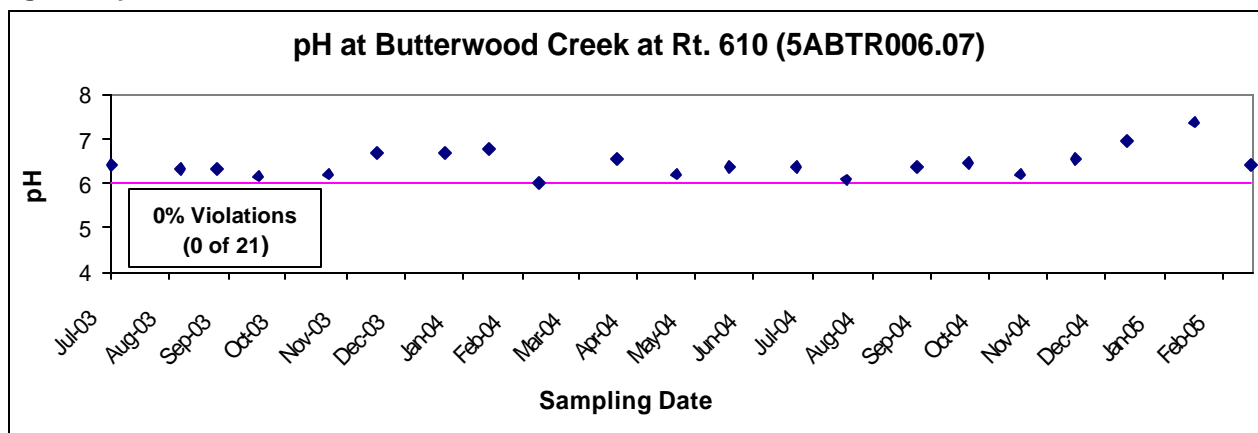


Figure 6. pH at Butterwood Creek at Rt. 642, 5ABTR008.65.

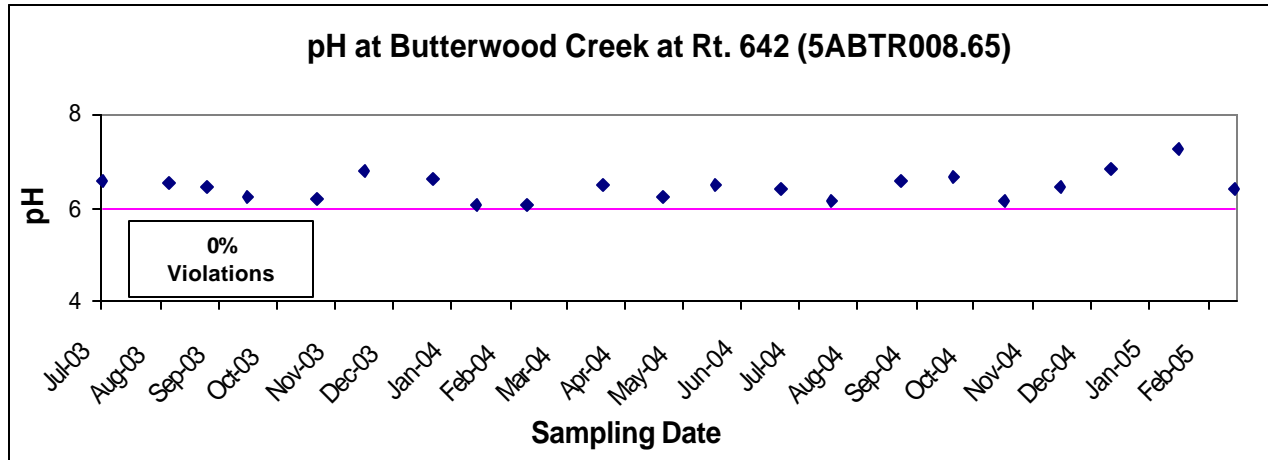


Figure 7. pH at Butterwood Creek at Rt. 613, 5ABTR011.12.

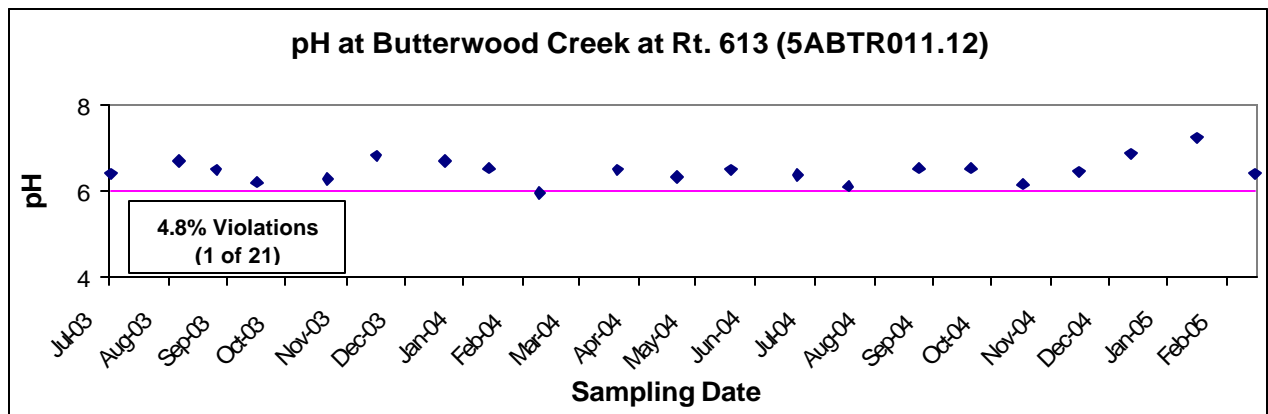


Figure 8. pH at Butterwood Creek at Rt. 643, 5ABTR014.24.

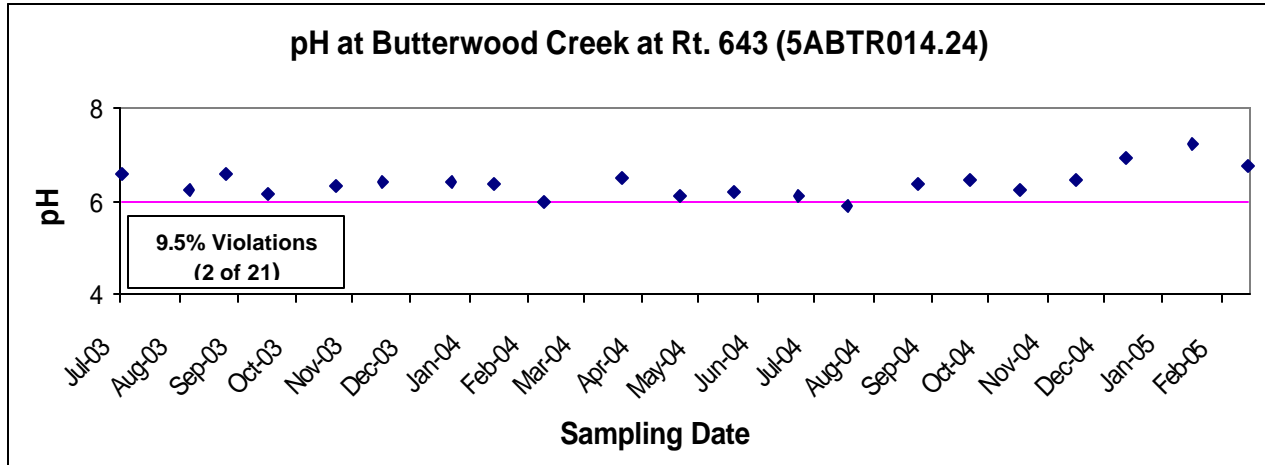


Figure 9. pH at Butterwood Creek at Green Meadows Lane, 5ABTR016.28.

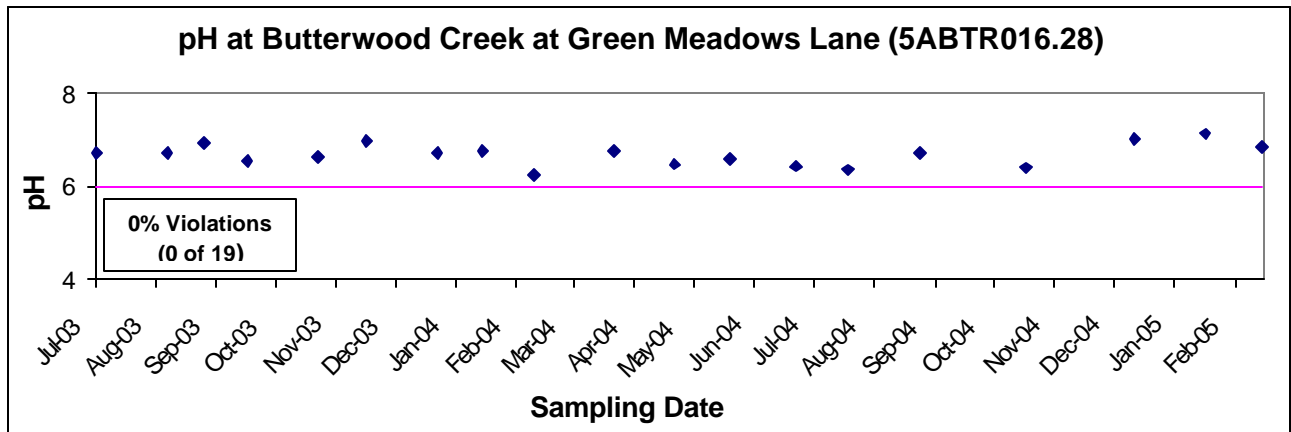


Figure 10. pH at Reedy Creek at Rt. 644, 5ARDK001.27.

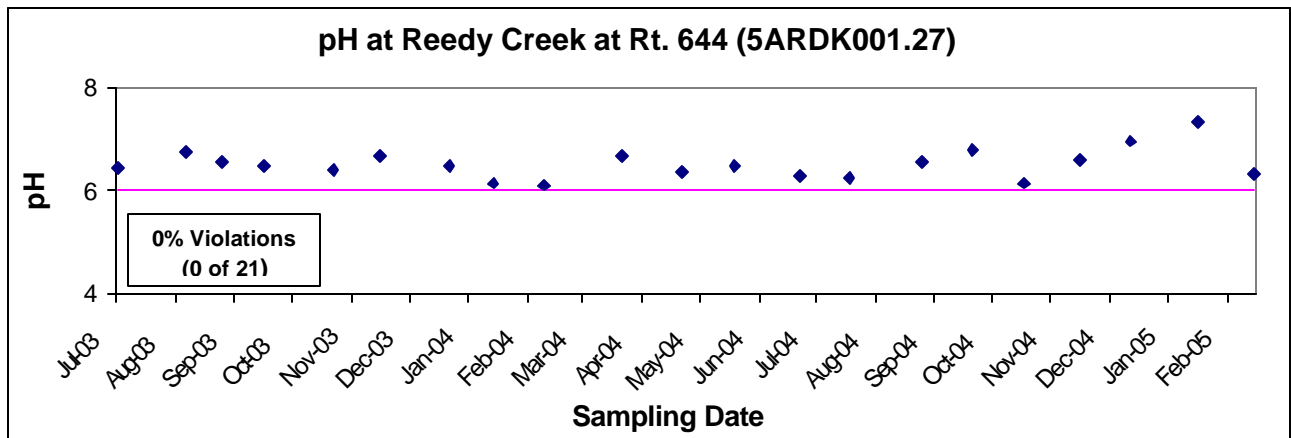


Figure 11. pH at Rocky Run Creek at Rt. 738, 5ARRC000.92.

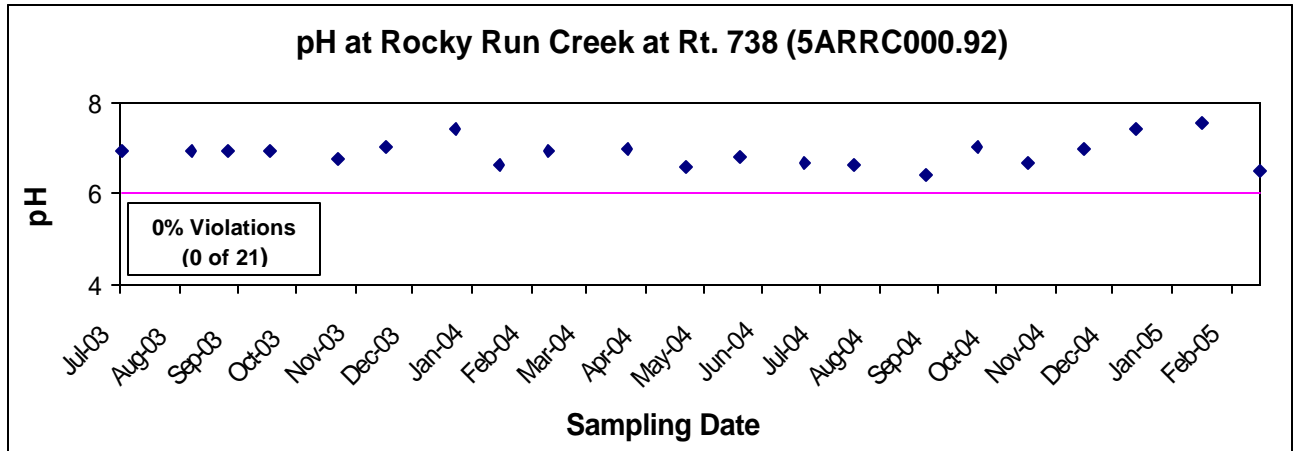


Figure 12. pH at Rocky Run Creek at Rt. 622, 5ARRC006.57.

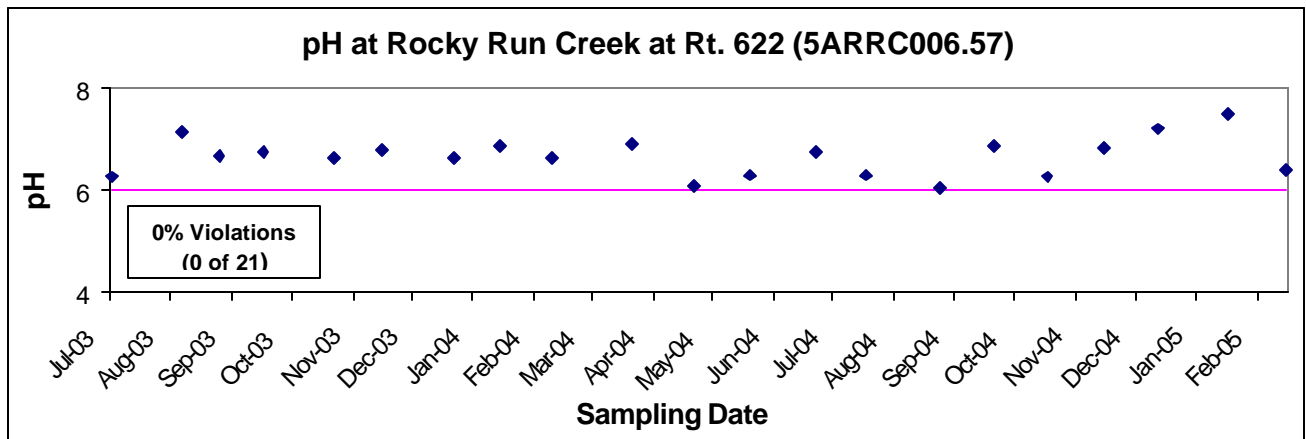


Figure 13. pH at Cooks Branch at Rt. 613, 5ACKS000.58.

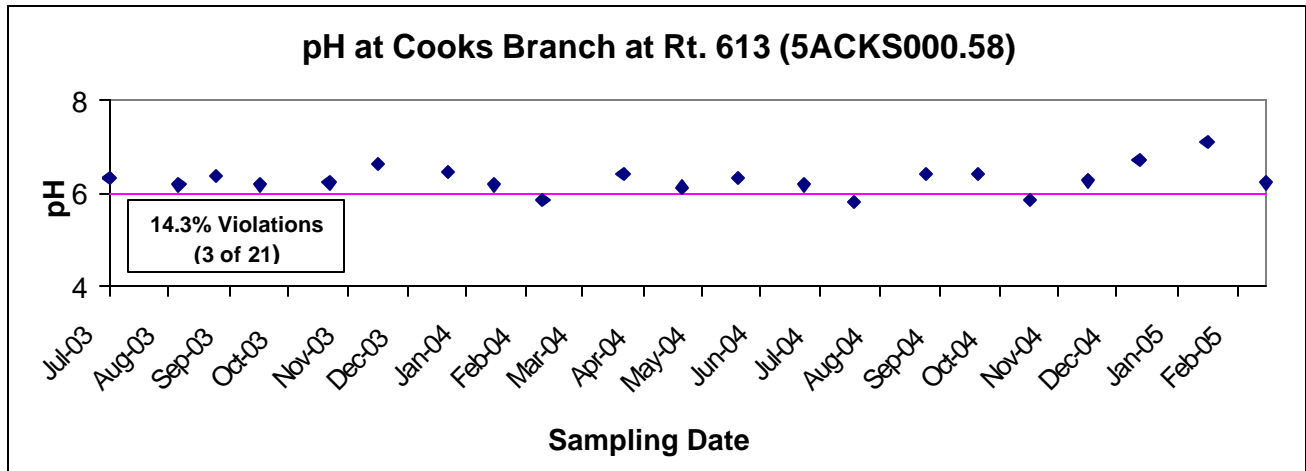


Figure 14. pH at Stony Creek at Rt. 645, 5ASTO028.19.

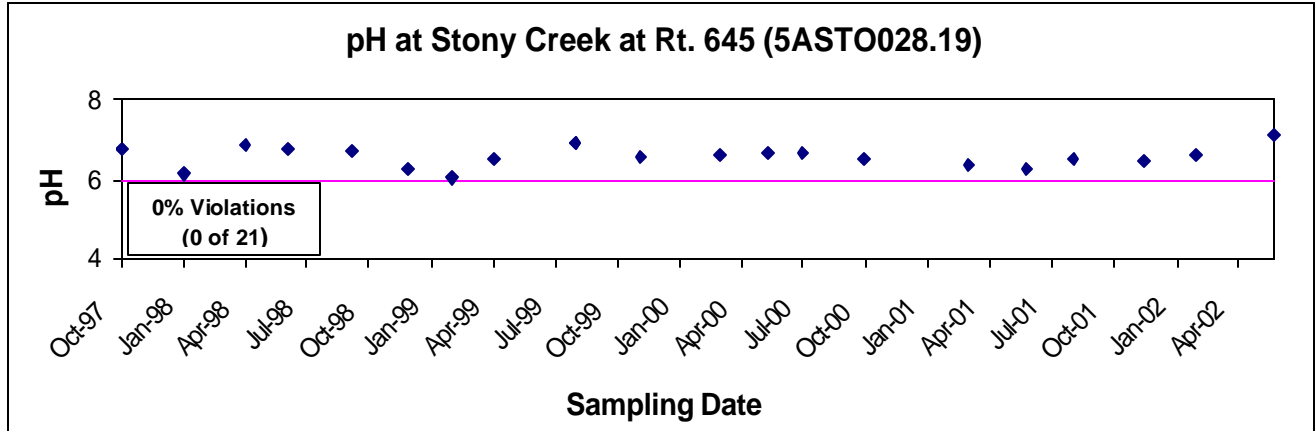


Figure 15. pH at Bar Swamp Creek at Rt. 624, 5ABSC002.69.

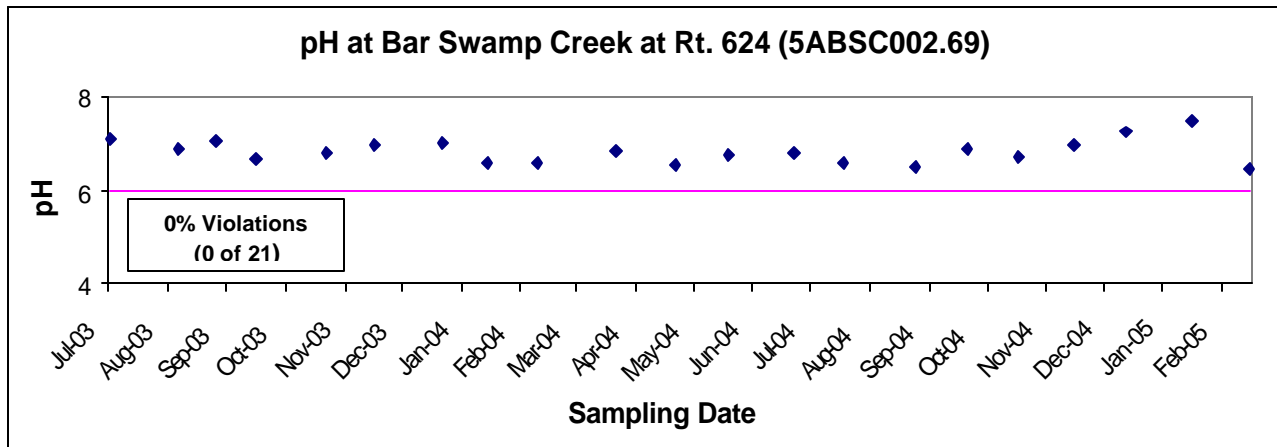


Figure 16. pH at White Oak Creek at Rt. 624, 5AWOK000.54.

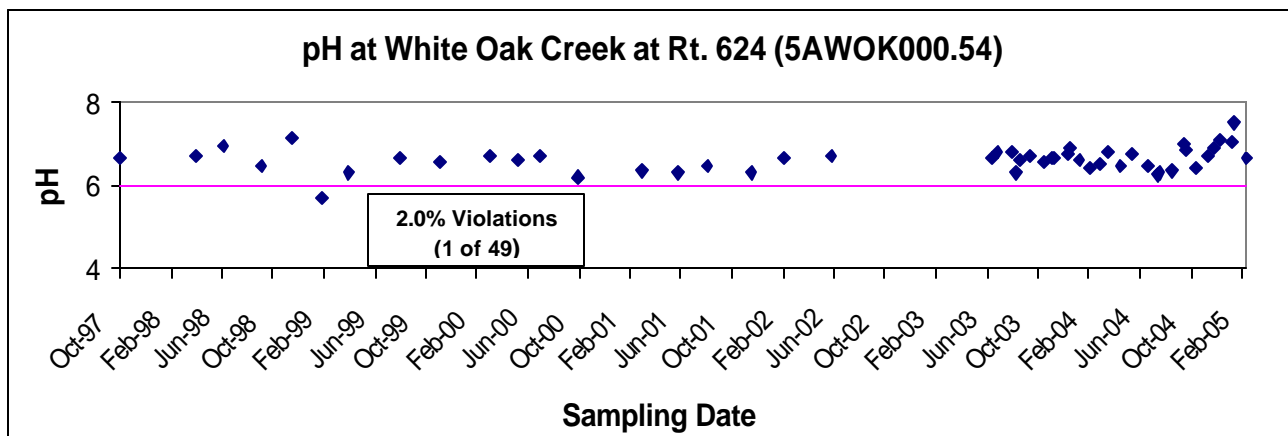


Figure 17. pH at White Oak Creek at Rt. 613, 5AWOK003.23.

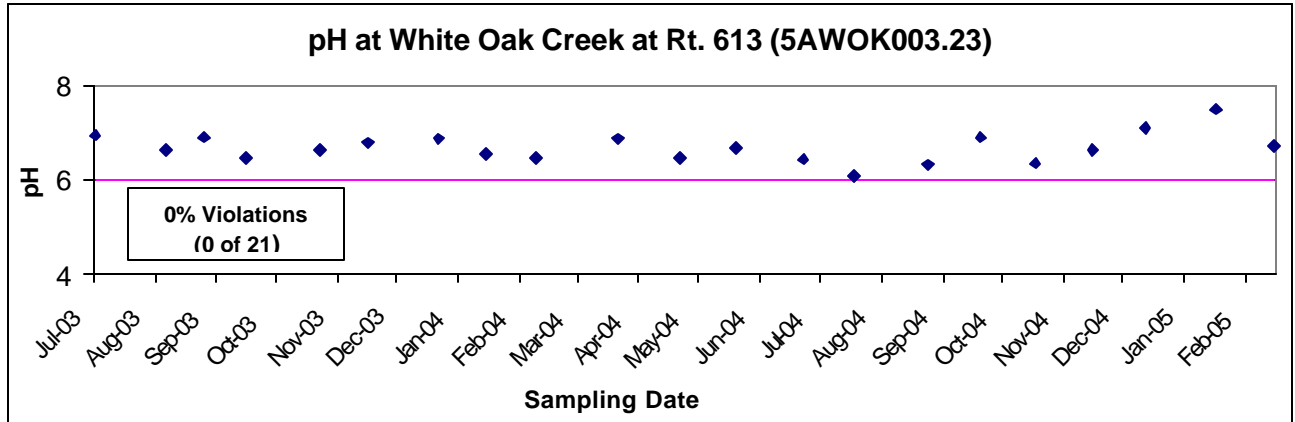


Figure 18. pH at White Oak Creek at Rt. 622, 5AWOK006.54.

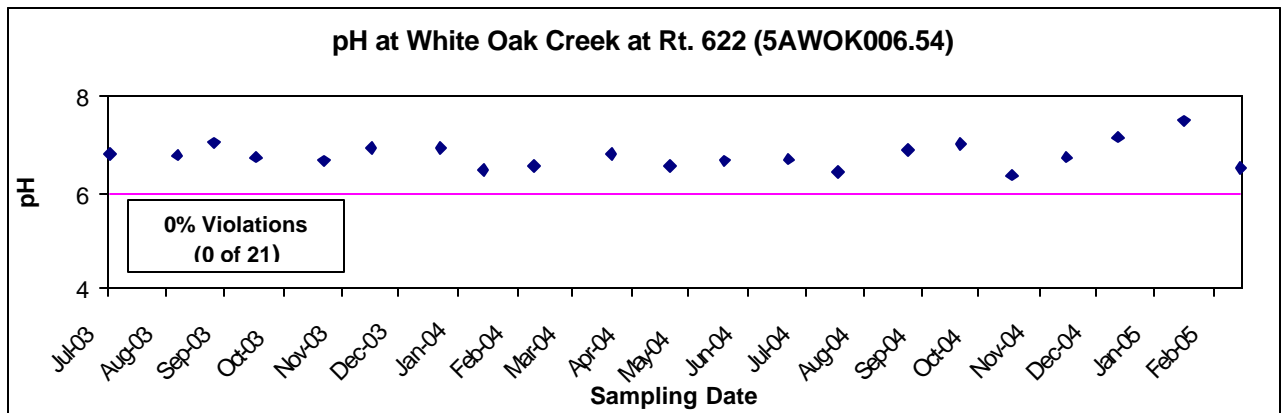


Figure 19. pH at White Oak Creek at Rt. 620, 5AWOK012.08.

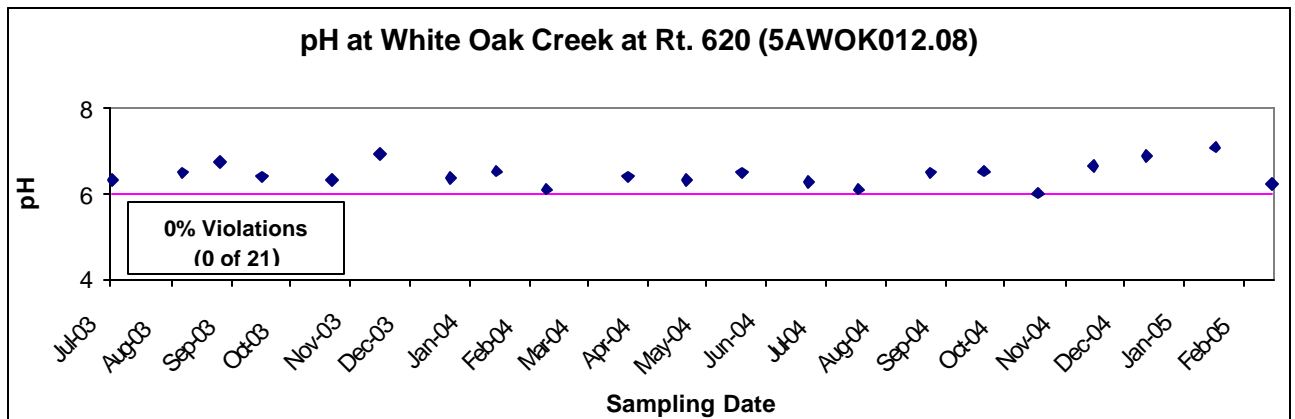


Figure 20. pH at White Oak Creek at Rt. 639, 5AWOK015.35.

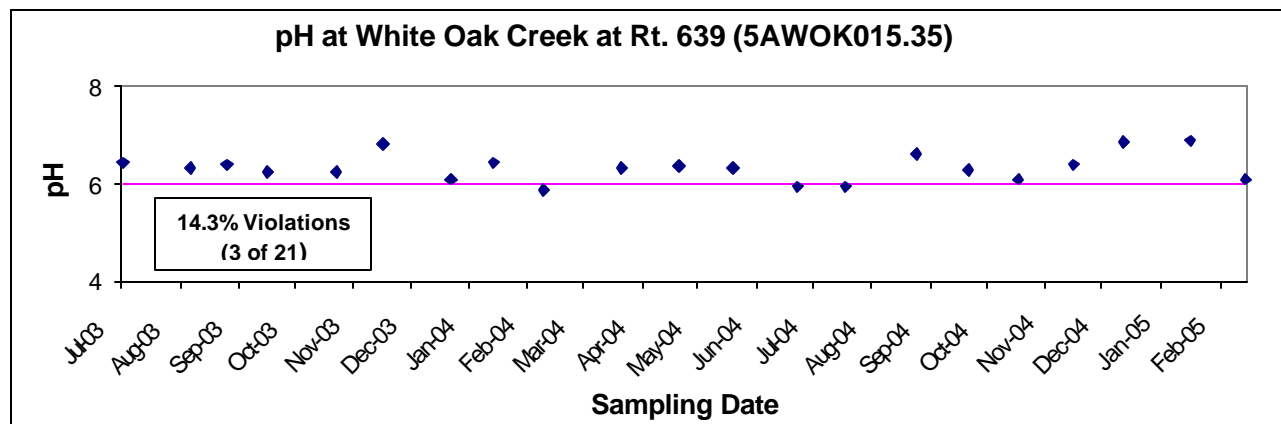
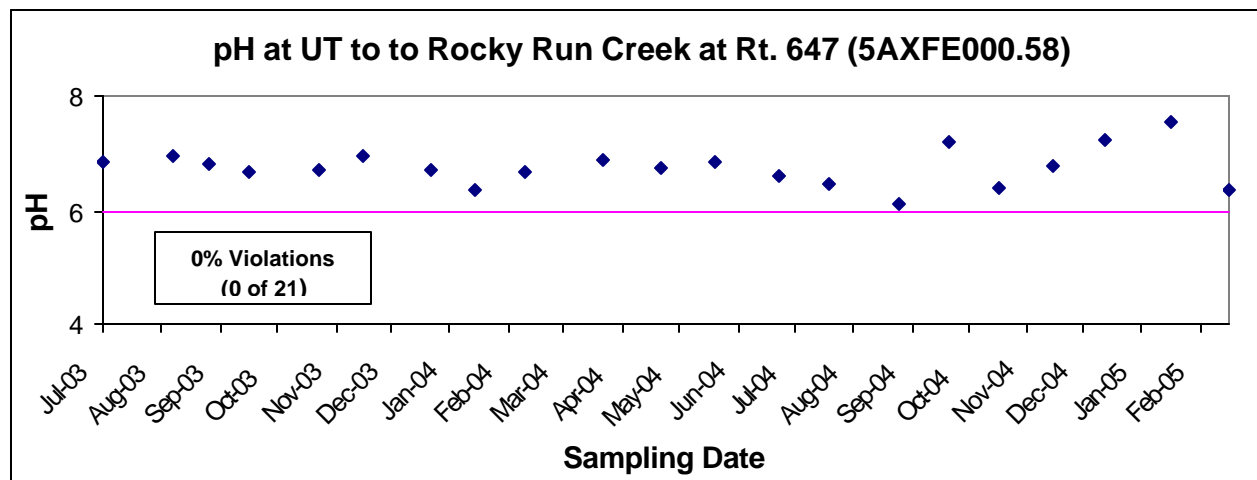


Figure 21. pH at UT to Butterwood Creek at Rt. 647, 5AXFE000.58.



4. Water Quality Standard

According to Virginia Water Quality Standards (9 VAC 25-260-5), the term “water quality standards means provisions of state or federal law which consist of a designated use or uses for the waters of the Commonwealth and water quality criteria for such waters based upon such uses. Water quality standards are to protect the public health or welfare, enhance the quality of water and serve the purposes of the State Water Control Law (§62.1-44.2 et seq. of the Code of Virginia) and the federal Clean Water Act (33 USC §1251 et seq.).”

As stated above, Virginia water quality standards consist of a designated use or uses and a water quality criteria. These two parts of the applicable water quality standard are presented in the sections that follow.

4.1. Designated Uses

According to Virginia Water Quality Standards (9 VAC 25-260-10A), “all state waters are designated for the following uses: recreational uses (e.g., swimming and boating); the propagation and growth of a balanced indigenous population of aquatic life, including game fish, which might be reasonably expected to inhabit them; wildlife; and the production of edible and marketable natural resources (e.g., fish and shellfish).”

As stated above, Butterwood Creek and its tributaries must support all designated uses by meeting all applicable criteria. Butterwood Creek has been assessed as not supporting the aquatic life use due to the exceedance of the pH criteria that are designed to protect aquatic life in Class III waters.

4.2. Applicable Water Quality Criteria

The Class III water quality criteria for pH in the Butterwood Creek watershed is a minimum pH 6 SU and a maximum pH 9.0 SU (Table 5).

Table 5. Applicable water quality standards		
Parameter	Minimum pH SU	Maximum pH SU
<i>pH</i>	6.0	9.0

If the waterbody exceeds the criterion listed above in more than 10.5 percent of samples, the waterbody is classified as impaired and a TMDL must be developed and implemented to bring the waterbody into compliance with the water quality criterion. However, in the case of Butterwood Creek there is reason to believe that the waterbody has been mis-classified and that the apparent impairment is due to the swampy nature of the stream. In this document, VADEQ applies a proposed methodology for determining if DO and pH impairments in free-flowing streams are due to natural conditions. This methodology is based on a study done by MapTech in the Appomattox River Basin (MapTech 2003) and will be used here to determine if the pH impairments in Butterwood Creek are natural and if Butterwood Creek can be re-classified as Class VII (Swamp Waters).

5. Methodology for Natural Conditions Assessment

The level of acidity as registered by pH in a water body is determined by a balance between organic acids produced by decay of vegetative material, and buffering capacity. Conditions in a stream that would typically be associated with naturally low pH include slow-moving, ripple-less waters or wetlands where the decay of organic matter produces organic acids. These situations can be compounded by anthropogenic activities that contribute excessive nutrients or readily available organic matter to these systems. The general approach to determine if DO and pH impairments in streams are due to natural conditions is to assess a series of water quality and hydrologic criteria to determine the likelihood of an anthropogenic source. A logical 4-step process for identifying natural conditions that result in low DO and/or pH levels and for determining the likelihood of anthropogenic impacts that will exacerbate the natural condition is described below.

- Step 1. Determine slope and appearance.
- Step 2. Determine nutrient levels.
- Step 3. Determine degree of seasonal fluctuation (for DO only).
- Step 4. Determine anthropogenic impacts.

The results from this methodology (or process or approach) will be used to determine if the stream should be re-classified as Class VII Swamp Waters. Each step is described in detail below.

Procedure for Natural Condition Assessment of low pH and low DO in Virginia Streams

**Prepared by Virginia Department of Environmental Quality
October 2004**

I. INTRODUCTION

Virginia's list of impaired waters currently shows many waters as not supporting the aquatic life use due to exceedances of pH and/or DO criteria that are designed to protect aquatic life in Class III waters. However, there is reason to believe that most of these streams or stream segments have been mis-classified and should more appropriately be classified as Class VII, Swamp Waters. This document presents a procedure for assessing if natural conditions are the cause of the low pH and/or low DO levels in a given stream or stream segment.

The level of dissolved oxygen (DO) in a water body is determined by a balance between oxygen-depleting processes (e.g., decomposition and respiration) and oxygen-restoring processes (e.g., aeration and photosynthesis). Certain natural conditions promote a situation where oxygen-restoring processes are not sufficient to overcome the oxygen-depleting processes. The level of acidity as registered by pH in a water body is determined by a balance between organic acids produced by decay of vegetative material, and buffering capacity.

Conditions in a stream that would typically be associated with naturally low DO and/or naturally low pH include slow-moving, ripple-less waters. In such waters, the decay of organic matter depletes DO at a faster rate than it can be replenished and produces organic acids (tannins, humic and fulvic substances). These situations can be compounded by anthropogenic activities that contribute excessive nutrients or readily available organic matter to these systems.

The general approach to determine if DO and pH impairments in streams are due to natural conditions is to assess a series of water quality and hydrologic criteria to determine the likelihood of an anthropogenic source. A logical 4-step process for identifying natural conditions that result in low DO and/or pH levels and for determining the likelihood of anthropogenic impacts that will exacerbate the natural condition is described below. DEQ staff is proposing to use this approach to implement State Water Control Law 9 VAC 25-260-55, Implementation Procedure for Dissolved Oxygen Criteria in Waters Naturally Low in Dissolved Oxygen.

Waters that are shown to have naturally low DO and pH levels will be re-classified as Class VII, Swamp Waters, with the associated pH criterion of 4.3 to 9.0 SU. An associated DO criterion is currently being developed from swamp water data. A TMDL is not needed for these waters. An assessment category of 4C will be assigned until the waterbody has been re-classified.

II. NATURAL CONDITION ASSESSMENT

Following a description of the watershed (including geology, soils, climate, and land use), a description of the DO and/or pH water quality problem (including a data summary, time series and monthly data distributions), and a description of the water quality criteria that were the basis for the impairment determination, the available information should be evaluated in four steps.

Step 1. Determine appearance and flow/slope.

Streams or stream segments that have naturally low DO (< 4 mg/L) and low pH (< 6 SU) are characterized by very low slopes and low velocity flows (flat water with low reaeration rates). Decaying vegetation in such swampy waters provides large inputs of plant material that consumes oxygen as it decays. The decaying vegetation in a swamp water also produces acids and decreases pH. Plant materials contain polyphenols such as tannin and lignin. Polyphenols and partially degraded polyphenols build up in the form of tannic acids, humic acids, and fulvic acids that are highly colored. The trees of swamps have higher polyphenolic content than the soft-stemmed vegetation of marshes. Swamp streams (blackwater) are therefore more highly colored and more acidic than marsh streams.

Appearance and flow velocity (or slope if flow velocity is not available) must be identified for each stream or stream segment to be assessed for natural conditions and potential re-classification as a Class VII swamp water. This can be done through maps, photos, field measurements or other appropriate means.

Step 2. Determine nutrient levels.

Excessive nutrients can cause a decrease in DO in relatively slow moving systems, where aeration is low. High nutrient levels are an indication of anthropogenic inputs of nitrogen, phosphorus, and possibly organic matter. Nutrient input can stimulate plant growth, and the resulting die-off and decay of excessive plankton or macrophytes can decrease DO levels.

USGS (1999) estimated national background nutrient concentrations in streams and groundwater from undeveloped areas. Average nitrate background concentrations are less than 0.6 mg/L for streams, average total nitrogen (TN) background concentrations are less than 1.0 mg/L, and average background concentrations of total phosphorus (TP) are less than 0.1 mg/L.

Nutrient levels must be documented for each stream or stream segment to be assessed for natural conditions and potential re-classification as a Class VII swamp water. Streams with

average concentrations of nutrients greater than the national background concentrations should be further evaluated for potential impacts from anthropogenic sources.

Step 3. Determine degree of seasonal fluctuation (for DO only).

Anthropogenic impacts on DO will likely disrupt the typical seasonal fluctuation seen in the DO concentrations of wetland streams. Seasonal analyses should be conducted for each potential Class VII stream or stream segment to verify that DO is depressed in the summer months and recovers during the winter, as would be expected in natural systems. A weak seasonal pattern could indicate that human inputs from point or nonpoint sources are impacting the seasonal cycle.

Step 4. Determine anthropogenic impacts.

Every effort should be made to identify human impacts that could exacerbate the naturally low DO and/or pH. For example, point sources should be identified and DMR data analyzed to determine if there is any impact on the stream DO or pH concentrations. Land use analysis can also be a valuable tool for identifying potential human impacts. Lastly, a discussion of acid rain impacts should be included for low pH waters. The format of this discussion can be based either on the process used for the recent Class VII classification of several streams in the Blackwater watershed of the Chowan Basin (letter from DEQ to EPA, 14 October 2003). An alternative is a prototype regional stream comparison developed for Butterwood Creek, White Oak Swamp, Matadequin Creek and Mechumps Creek (all east of the fall line). The example analysis under IV in this document, or the example report prepared for Butterwood Creek, illustrate this approach. For streams west of the fall line, a regional stream comparison for 2004 analyses encompasses Winticomack, Winterpock, and Butterwood Creek Creeks.

7Q10 Data Screen

If the data warrant it, a data screen should be performed to ensure that the impairment was identified based on valid data. All DO or pH data that violate water quality standards should be screened for flows less than the 7Q10. Data collected on days when flow was < 7Q10 should be eliminated from the data set and the violation rate recalculated accordingly. Only those waters with violation rates determined days with flows > or = 7Q10 flows should be classified as impaired.

In some cases, data were collected when flow was 0 cfs. If the 7Q10 is identified as 0 cfs as well, all data collected under 0 cfs flow would need to be considered in the water quality assessment. In those cases, the impairment should be classified as 4C, Impaired due to natural conditions, no TMDL needed. However, a reclassification to Class VII may not always be appropriate.

III. NATURAL CONDITION CONCLUSION MATRIX

The following decision process should be applied for determining whether low pH and/or low DO values are due to natural conditions and justify a reclassification of a stream or stream segment as Class VII, Swamp Water.

- If velocity is low or if slope is low (<0.50%) AND
- If wetlands are present along stream reach AND
- If no point sources or only point sources with minimal impact on DO and pH AND
- If nutrients are < typical background
- ❖ average (= assessment period mean) nitrate less than 0.6 mg/L
- ❖ average total nitrogen (TN) less than 1.0 mg/L, and
- ❖ average total phosphorus (TP) are less than 0.1 mg/L AND
 - For DO: If seasonal fluctuation is normal AND
 - For pH: If nearby streams without wetlands meet pH criteria OR if no correlation between in-stream pH and rain pH,
- THEN determine as impaired due to natural condition
 - assess as category 4C in next assessment
 - initiate WQS reclassification to Class VII Swamp Water
 - get credit under consent decree

The analysis must state the extent of the natural condition based on the criteria outlined above. A map showing land use, point sources, water quality stations and, if necessary, the delineated segment to be classified as swamp water should be included.

In cases where not all of these criteria apply, a case by case argument must be made based on the specific conditions in the watershed.

6. Natural Conditions Assessment for Butterwood Creek

6.1 7Q10 Low Flow Screening

The 7Q10 flow of a stream is the lowest streamflow for seven consecutive days that occurs on average once every ten years. The first step for low flow 7Q10 screening is to determine the most accurate 7Q10 available. There is no long-term flow gaging station in the Butterwood Creek basin.

The 7Q10 flows for the Butterwood Creek pH station may be estimated by a drainage area comparison between 5ABTR002.80 and the drainage area and 7Q10 flow at the Stony Creek gaging station (#01660400 near Dinwiddie, VA, located approximately 5.6 miles southeast of 5ABTR002.80. The 7Q10 for Stony Creek was used with a drainage area ratio with the pH site, yielding 7Q10 flows of 0.14 cfs at 5ABTR002.80.

The drainage area and 7Q10 for station 5AWOK015.35 was determined using the same technique through a drainage area comparison with White Oak Creek, in which a 7Q10 of 0.003 cfs was determined.

The drainage area and 7Q10 for station 5ACKS000.58 was determined using the same technique through a drainage area comparison with Cooks Branch, in which a 7Q10 of 0.011 cfs was determined.

The pH Instantaneous Water Quality Standard applies **AT** 7Q10 flow, but **NOT** below 7Q10 flow (9 VAC 25-260-50 ***). Therefore in streams where the 7Q10 > 0.0 cfs, pH less than 6 taken at flows below 7Q10 are not water quality standard violations. However, in streams where the 7Q10 = 0.0 cfs, **ALL** pH data < pH 6.0 mg/l are standard violations, even if the flow = 0 cfs when the pH was taken.

For the stations along Butterwood Creek, flow was less than 7Q10 at different periods during the years of October 1993 and July – October 2002. However, no pH measurements were recorded during this time period, so there were no water quality standard violations to eliminate.

6.2 Slope and Appearance

There were no discharge measurements made at the Rt. 646 bridge, 5ABTR002.80, the original 303(d) listing station. The hydrologic slope from the 300 ft. topographic contour at rivermile 16.74, located 0.46 mi upstream of Green Meadow Lane (5ABTR016.28), downstream to the 180 ft topographic contour at rivermile 1.15, located 1.65 miles below Rt. 646 (5ABTR002.80) is estimated at 0.14%, which is considered low slope. These locations comprise the approximate upstream and downstream boundaries of this low slope segment on mainstem Butterwood Creek. The low slope in this 15.59 mile segment contributes no human impact. This low slope segment encompasses about 96% of the Butterwood Creek reach from its headwaters to its confluence with Stony Creek. Decomposition of the large inputs of decaying vegetation from areas of forested land with swamps and heavy tree canopy throughout the watershed produce organic acids and lower pH as they decay. These are not considered anthropogenic impacts.

However, only two of the total 18 stations monitored in 2003 – 2004 for this low pH assessment had more than 10.5 percent low pH violations. These were 5AWOK015.35, the most upstream White Oak Creek station; and 5ACKS000.58, a tributary of Butterwood Creek. The causes for low pH at these two stations are explained below.

The most upstream White Oak Creek station, 5AWOK015.35, with 14.3 percent low pH violations, has a slope of 0.61 percent (20 ft / 2640 ft from topo contours 350 ft at rivermile 15.85 and 330 ft at rivermile 15.35). This slope is considered too high for swampwater conditions. However flows estimated during two summer low pH violations at 5AWOK015.35 by drainage area ratio from the Stony Creek near Dinwiddie, VA, gage just below Butterwood Creek, were 0.26 and 0.35 cfs in July and August 2004. DEQ believes these low flows, while not below the 7Q10 of zero cfs, impact pH levels by increasing residence time and promoting excessive decay of instream vegetative material from the heavily wooded streambanks. See Figures 22 and 23 for upstream and downstream views of this station after heavy rain in May 2005. The downstream view appears to show natural bacterial sheen found in low flow stagnant conditions. In the absence of rain, this creek would be at or near zero flow in summer.

Figure 22. White Oak Creek at Rt. 639, 5AWOK015.35, Upstream



Figure 23. White Oak Creek at Rt. 639, 5AWOK015.35, Downstream



Cooks Branch at station 5ACKS000.58, with 14.3 percent low pH violations, has a slope of 0.23 percent (10 ft / 4276.8 ft from topo contours 250 ft and 240 ft at river miles 1.08 and 0.27, respectively, which is considered low slope. However the upstream portion of Cooks Branch above this low slope segment has a slope of 0.90 percent (110 ft / 12196.8 ft from topo contours 360 ft and 250 ft at river miles 3.39 and 1.08, respectively. The upper portion of Cooks Branch is heavily wooded. DEQ believes that vegetative material entering the upper portion with high slope and presumed high velocity moves downstream rapidly and is deposited in the low slope segment of the Branch surrounding 5ACKS000.58. The vegetative material from the upper drainage area as well as the material from the heavily wooded banks surrounding 5ACKS000.58 all decays in the lower slope and slower velocity segment around the station. This vegetative decomposition produces organic acids which lower the stream pH. See Figures 24 and 25 for upstream and downstream views of 5ACKS000.58 after heavy rain in May 2005. DEQ believes the low pH at this station is due to instream natural decay of vegetative matter from upstream and reduction in slope and velocity in the downstream segment surrounding the station. The low slope segment surrounding station 5ACKS000.58 occurs approximately between river miles 1.08 and 0.00 at the confluence with a swampy portion of Butterwood Creek, totaling 1.08 stream miles.

Figure 24. Cooks Branch at Rt. 613, 5ACKS000.58, Upstream



Figure 25. Cooks Branch at Rt. 613, 5ACKS000.58, Downstream



Cooks Branch enters Butterwood Creek at rivermile 10.43, approximately in the center of a long swampy segment 4.6 miles in length with a slope of 0.16 percent. This segment is included in a 9.9 mile Class VII Swampwater designation for Butterwood Creek due to low DO (VADEQ 2005).

6.3 Instream Nutrients

The VADEQ collected nutrient data from station 5ABTR002.80 from September 1994 to April 2005 (Table 6). The average nutrient concentrations are below the USGS (1999) national background nutrient concentrations in streams from undeveloped areas levels of nitrate < 0.6 mg/l; TN (TKN + NO₃ + NO₂) < 1.0 mg/l; and TP < 0.1 mg/l. These low nutrient levels are not indicative of human impact.

Table 6. Instream Nutrients of Butterwood Creek at Rt. 646, (5ABTR002.80).

Parameter	Average Conc.	Number
Total Phosphorus	0.071 mg/l	(n=87)
Orthophosphorus	0.039 mg/l	(n=84)
Total Kjeldahl Nitrogen	0.523 mg/l	(n=88)
Ammonia as N	0.032 mg/l	(n=84)
Nitrate as N	0.041 mg/l	(n=73)
Nitrite as N	0.007 mg/l	(n=73)
TN (TKN + NO₃ + NO₂)	0.554 mg/l	(n=90)

These levels of nitrate, total nitrogen and total phosphorus (bolded in black) are at or below the USGS (1999) national background nutrient concentrations in streams from undeveloped areas levels of nitrate < 0.6 mg/l; TN (TKN + NO₃ + NO₂) < 1.0 mg/l; and TP = 0.1 mg/l, which is at the upper limits of the national background nutrient concentrations, however is not in violation of the background limits.

6.4 Impact from Point Source Dischargers and Land Use

There is a single permitted CAFO facility in the Butterwood Creek watershed. Butterwood Farms, permit #VPG100028, is located on the north bank of Butterwood Creek below the listing station 5ABTR002.80. The conditions in this permit do not allow discharge into the stream, therefore this facility should have no impact to low pH concentrations in Butterwood Creek.

Residential and high use industrial areas compose approximately 0.6 percent of the land base, an insignificant portion of the watershed. The watershed is predominately forested (78.0 percent), with 0.7 percent wetlands and open water. This land use was considered not indicative of human impact.

6.5 Human Impact from Acid Deposition

Acid deposition is expected to occur in the Butterwood Creek watershed, however rainfall pH data are difficult to collect and do not exist near Butterwood Creek. The closest available rainfall pH data come from the National Atmospheric Deposition Program /NTN station in Charlottesville, VA. Acid deposition occurred in the Charlottesville dataset, with weekly rainfall pH during the period from 1990 to 2003 averaging 4.35 SU (SD = 0.277, n = 428), with a minimum of 3.43 SU and maximum of 5.29 SU. According to an EPA web site (<http://www.epa.gov/airmarkets/acidrain/index.html>) the natural pH of rain is about 5.5.

One method to assess whether acid deposition adversely impacts low pH in a waterbody is to compare daily precipitation data from the Virginia State Climatology Office to DEQ ambient water quality monitoring field pH data. During the last DEQ water quality standards triennial review in 2003, DEQ filtered daily rainfall data for 1996 - 2003 according to water sample collection dates at DEQ ambient water quality monitoring stations that were within an approximate 15-mile radius of precipitation monitoring stations. Precipitation amounts and field pH values were graphed together and correlation factors calculated. The only discernable pattern was a general negative correlation of precipitation to pH and the majority of r-values were well below 0.5, which does not indicate a close correlation between the variables. This comparison is described in correspondence to USEPA Region III dated October 14, 2003 in Appendix B. However the extent to which stream pH is decreased by acid deposition in Virginia cannot be decisively established. Significant human impact from acid deposition is inconclusive.

7.0 CONCLUSION

The following decision process is proposed for determining whether low pH values are due to natural conditions:

If slope is low (<0.50) AND

If wetlands are present along stream reach AND

If no point sources or point sources with minimal impact on pH AND

If nutrients are < typical background

- ❖ average (= assessment period mean) nitrate less than 0.6 mg/L
- ❖ average total nitrogen (TN) less than 1.0 mg/L, and
- ❖ average total phosphorus (TP) are less than 0.1 mg/L AND

If nearby streams without wetlands meet pH criteria,

THEN determine as impaired due to natural condition

→ assess as category 4C in next assessment

→ initiate WQS reclassification to Class VII Swamp Water

→ get credit under consent decree

Out of 87 pH values collected between September 1994 and March 2005 at station 5ABTR002.80, nine (9) were below the lower water quality standard for pH of pH 6, a 10.3 percent violation rate. However during the latest Integrated Report assessment window of January 1, 2000 to December 31, 2004, only four of 50 pH values were below the lower water quality standard of pH 6 SU, for an 8.0 percent violation rate. This segment would be de-listed for low pH in the 2006 Integrated Report assessment, except for Cooks Branch, as described below.

The hydrologic slope of Butterwood is estimated at 0.14%, which is considered low slope. The low slope in this Butterwood Creek contributes no human impact. This low slope segment encompasses about 96% of the Butterwood Creek reach from its headwaters to its confluence with Stony Creek. Decomposition of the large inputs of decaying vegetation from areas of forested land with swamps and heavy tree canopy throughout the watershed produce organic acids and lower pH as they decay. These are not considered anthropogenic impacts.

However, two of the total 18 stations monitored in 2003 – 2004 for this low pH assessment had more than 10.5 percent low pH violations. These were 5AWOK015.35, the most upstream White Oak Creek station; and 5ACKS000.58, a tributary of Butterwood Creek. The causes for low pH at these two stations are explained below.

The most upstream White Oak Creek station, 5AWOK015.35, with 14.3 percent low pH violations, has a slope of 0.61 percent, which is considered too high for swampwater conditions. However flows estimated during two summer low pH violations at 5AWOK015.35 by drainage area ratio from the Stony Creek near Dinwiddie, VA, gage just below Butterwood Creek, were 0.26 and 0.35 cfs in July and August 2004. DEQ believes these low flows impact pH levels by increasing residence time and promoting excessive decay of instream vegetative material from the heavily wooded streambanks. Such low flow impacts are a natural condition due to the small drainage area, but are not related to swamp conditions. In the absence of rain, this creek would be at or near zero flow in summer.

Cooks Branch at station 5ACKS000.58, with 14.3 percent low pH violations, has a slope of 0.23 percent, which is considered low slope. However the upstream portion of Cooks Branch above this low slope segment has a slope of 0.90 percent, and is heavily wooded. DEQ believes that vegetative material entering the upper portion with high slope and presumed high velocity moves downstream rapidly and is deposited in the low slope segment of the Branch surrounding 5ACKS000.58. The vegetative material from the upper drainage area as well as the material from the heavily wooded banks surrounding 5ACKS000.58 all decays in the lower slope and slower velocity segment around the station. This vegetative decomposition produces organic acids which lower the stream pH. DEQ believes the low pH at this station is due to natural decay of vegetative matter from upstream and reduction in slope and velocity in the downstream segment surrounding the station. The low slope segment surrounding station 5ACKS000.58

occurs approximately between rivermiles 1.08 and 0.00 at the confluence with a swampy portion of Butterwood Creek, and totals approximately 1.08 stream miles. The swampy portion of Butterwood Creek into which Cooks Branch enters is included in a 9.9 mile Class VII Swampwater designation for Butterwood Creek due to low DO (VADEQ 2005).

Butterwood Creek exhibits low nutrient concentrations below national background levels in streams from undeveloped areas, which not indicative of human impact.

There is not a close correlation between precipitation amounts and field pH at DEQ ambient water quality monitoring stations. The only discernable pattern has been a general negative correlation of precipitation to pH and the majority of r-values were well below 0.5, which does not indicate a close correlation between the variables. However the extent to which stream pH is decreased by acid deposition cannot be conclusively determined.

Based on the above information, a change in the water quality standards classification to Class VII Swampwater due to natural conditions, rather than a TMDL, is indicated for mainstem Cooks Branch from rivermile 1.08 downstream to its confluence with Butterwood Creek. This segment should be added to the 9.9 mile Class VII Swampwater designated portion of Butterwood Creek into which it flows.

8.0. Public Participation

DEQ performed the assessment of the Butterwood Creek low pH natural condition in lieu of a TMDL. Therefore neither a TMDL Technical Advisory Committee (TAC) meeting nor a public meeting was involved. Public participation will occur during the next water quality standards triennial review process.

9.0 References

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Appendix A

Glossary

GLOSSARY

Note: All entries in *italics* are taken from USEPA (1998). All non-italicized entries are taken from MapTech (2002).

303(d). A section of the Clean Water Act of 1972 requiring states to identify and list water bodies that do not meet the states' water quality standards.

Ambient water quality. *Natural concentration of water quality constituents prior to mixing of either point or nonpoint source load of contaminants. Reference ambient concentration is used to indicate the concentration of a chemical that will not cause adverse impact on human health.*

Anthropogenic. *Pertains to the [environmental] influence of human activities.*

Background levels. *Levels representing the chemical, physical, and Bacterial conditions that would result from natural geomorphological processes such as weathering or dissolution.*

Best management practices (BMPs). *Methods, measures, or practices determined to be reasonable and cost-effective means for a landowner to meet certain, generally nonpoint source, pollution control needs. BMPs include structural and nonstructural controls and operation and maintenance procedures.*

Clean Water Act (CWA). *The Clean Water Act (formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972), Public Law 92-500, as amended by Public Law 96-483 and Public Law 97-117, 33 U.S.C. 1251 et seq. The Clean Water Act (CWA) contains a number of provisions to restore and maintain the quality of the nation's water resources. One of these provisions is section 303(d), which establishes the TMDL program.*

Concentration. *Amount of a substance or material in a given unit volume of solution; usually measured in milligrams per liter (mg/L) or parts per million (ppm).*

Confluence. *The point at which a river and its tributary flow together.*

Contamination. *The act of polluting or making impure; any indication of chemical, sediment, or Bacterial impurities.*

Designated uses. *Those uses specified in water quality standards for each waterbody or segment whether or not they are being attained.*

Dilution. *The addition of some quantity of less-concentrated liquid (water) that results in a decrease in the original concentration.*

Direct runoff. *Water that flows over the ground surface or through the ground directly into streams, rivers, and lakes.*

Discharge. *Flow of surface water in a stream or canal, or the outflow of groundwater from a flowing artesian well, ditch, or spring. Can also apply to discharge of liquid effluent from a facility or to chemical emissions into the air through designated venting mechanisms.*

Discharge permits (under VPDES). *A permit issued by the U.S. EPA or a state regulatory agency that sets specific limits on the type and amount of pollutants that a municipality or industry can discharge to a receiving water; it also includes a compliance schedule for achieving those limits. The permit process was established under the National Pollutant Discharge Elimination System, under provisions of the Federal Clean Water Act.*

Domestic wastewater. *Also called sanitary wastewater, consists of wastewater discharged from residences and from commercial, institutional, and similar facilities.*

Drainage basin. *A part of a land area enclosed by a topographic divide from which direct surface runoff from precipitation normally drains by gravity into a receiving water. Also referred to as a watershed, river basin, or hydrologic unit.*

Effluent. *Municipal sewage or industrial liquid waste (untreated, partially treated, or completely treated) that flows out of a treatment plant, septic system, pipe, etc.*

Effluent limitation. *Restrictions established by a state or EPA on quantities, rates, and concentrations in pollutant discharges.*

Existing use. *Use actually attained in the waterbody on or after November 28, 1975, whether or not it is included in the water quality standards (40 CFR 131.3).*

GIS. *Geographic Information System. A system of hardware, software, data, people, organizations and institutional arrangements for collecting, storing, analyzing and disseminating information about areas of the earth. (Dueker and Kjerne, 1989)*

Hydrologic cycle. *The circuit of water movement from the atmosphere to the earth and its return to the atmosphere through various stages or processes, such as precipitation, interception, runoff, infiltration, storage, evaporation, and transpiration.*

Hydrology. *The study of the distribution, properties, and effects of water on the earth's surface, in the soil and underlying rocks, and in the atmosphere.*

In situ. In place; in situ measurements consist of measurements of components or processes in a full-scale system or a field, rather than in a laboratory.

Margin of safety (MOS). A required component of the TMDL that accounts for the uncertainty about the relationship between the pollutant loads and the quality of the receiving waterbody (CWA section 303(d)(1)(C)). The MOS is normally incorporated into the conservative assumptions used to develop TMDLs (generally within the calculations or models) and approved by EPA either individually or in state/EPA agreements. If the MOS needs to be larger than that which is allowed through the conservative assumptions, additional MOS can be added as a separate component of the TMDL (in this case, quantitatively, a $TMDL = LC = WLA + LA + MOS$).

Mean. The sum of the values in a data set divided by the number of values in the data set.

MGD. Million gallons per day. A unit of water flow, whether discharge or withdraw.

Monitoring. Periodic or continuous surveillance or testing to determine the level of compliance with statutory requirements and/or pollutant levels in various media or in humans, plants, and animals.

Narrative criteria. Nonquantitative guidelines that describe the desired water quality goals.

National Pollutant Discharge Elimination System (NPDES). The national program for issuing, modifying, revoking and re-issuing, terminating, monitoring, and enforcing permits, and imposing and enforcing pretreatment requirements, under sections 307, 402, 318, and 405 of the Clean Water Act.

Natural waters. Flowing water within a physical system that has developed without human intervention, in which natural processes continue to take place.

Non-point source. Pollution that originates from multiple sources over a relatively large area. Nonpoint sources can be divided into source activities related to either land or water use including failing septic tanks, improper animal-keeping practices, forest practices, and urban and rural runoff.

Numeric targets. A measurable value determined for the pollutant of concern, which, if achieved, is expected to result in the attainment of water quality standards in the listed waterbody.

Organic matter. The organic fraction that includes plant and animal residue at various stages of decomposition, cells and tissues of soil organisms, and substances synthesized

by the soil population. Commonly determined as the amount of organic material contained in a soil or water sample.

Peak runoff. *The highest value of the stage or discharge attained by a flood or storm event; also referred to as flood peak or peak discharge.*

Permit. *An authorization, license, or equivalent control document issued by EPA or an approved federal, state, or local agency to implement the requirements of an environmental regulation; e.g., a permit to operate a wastewater treatment plant or to operate a facility that may generate harmful emissions.*

Point source. *Pollutant loads discharged at a specific location from pipes, outfalls, and conveyance channels from either municipal wastewater treatment plants or industrial waste treatment facilities. Point sources can also include pollutant loads contributed by tributaries to the main receiving water stream or river.*

Pollutant. *Dredged spoil, solid waste, incinerator residue, sewage, garbage, sewage sludge, munitions, chemical wastes, Bacterial materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar dirt, and industrial, municipal, and agricultural waste discharged into water. (CWA section 502(6)).*

Pollution. *Generally, the presence of matter or energy whose nature, location, or quantity produces undesired environmental effects. Under the Clean Water Act, for example, the term is defined as the man-made or man-induced alteration of the physical, Bacterial, chemical, and radiological integrity of water.*

Public comment period. *The time allowed for the public to express its views and concerns regarding action by EPA or states (e.g., a Federal Register notice of a proposed rule-making, a public notice of a draft permit, or a Notice of Intent to Deny).*

Raw sewage. *Untreated municipal sewage.*

Receiving waters. *Creeks, streams, rivers, lakes, estuaries, ground-water formations, or other bodies of water into which surface water and/or treated or untreated waste are discharged, either naturally or in man-made systems.*

Restoration. *Return of an ecosystem to a close approximation of its presumed condition prior to disturbance.*

Riparian areas. *Areas bordering streams, lakes, rivers, and other watercourses. These areas have high water tables and support plants that require saturated soils during all or part of the year. Riparian areas include both wetland and upland zones.*

Riparian zone. *The border or banks of a stream. Although this term is sometimes used interchangeably with floodplain, the riparian zone is generally regarded as relatively narrow compared to a floodplain. The duration of flooding is generally much shorter, and the timing less predictable, in a riparian zone than in a river floodplain.*

Runoff. *That part of precipitation, snowmelt, or irrigation water that runs off the land into streams or other surface water. It can carry pollutants from the air and land into receiving waters.*

Slope. *The degree of inclination to the horizontal. Usually expressed as a ratio, such as 1:25 or 1 on 25, indicating one unit vertical rise in 25 units of horizontal distance, or in a decimal fraction (0.04), degrees (2 degrees 18 minutes), or percent (4 percent).*

Stakeholder. *Any person with a vested interest in assessment of natural condition or TMDL development.*

Standard. *In reference to water quality (e.g. pH 6 – 9 SU limit).*

Storm runoff. *Storm water runoff, snowmelt runoff, and surface runoff and drainage; rainfall that does not evaporate or infiltrate the ground because of impervious land surfaces or a soil infiltration rate lower than rainfall intensity, but instead flows onto adjacent land or into waterbodies or is routed into a drain or sewer system.*

Streamflow. *Discharge that occurs in a natural channel. Although the term "discharge" can be applied to the flow of a canal, the word "streamflow" uniquely describes the discharge in a surface stream course. The term "streamflow" is more general than "runoff" since streamflow may be applied to discharge whether or not it is affected by diversion or regulation.*

Stream restoration. *Various techniques used to replicate the hydrological, morphological, and ecological features that have been lost in a stream because of urbanization, farming, or other disturbance.*

Surface area. *The area of the surface of a waterbody; best measured by planimetry or the use of a geographic information system.*

Surface runoff. *Precipitation, snowmelt, or irrigation water in excess of what can infiltrate the soil surface and be stored in small surface depressions; a major transporter of nonpoint source pollutants.*

Surface water. *All water naturally open to the atmosphere (rivers, lakes, reservoirs, ponds, streams, impoundments, seas, estuaries, etc.) and all springs, wells, or other collectors directly influenced by surface water.*

Topography. *The physical features of a geographic surface area including relative elevations and the positions of natural and man-made features.*

Total Maximum Daily Load (TMDL). *The sum of the individual wasteload allocations (WLAs) for point sources, load allocations (LAs) for nonpoint sources and natural background, plus a margin of safety (MOS). TMDLs can be expressed in terms of mass per time, toxicity, or other appropriate measures that relate to a state's water quality standard.*

Tributary. *A lower order-stream compared to a receiving waterbody. "Tributary to" indicates the largest stream into which the reported stream or tributary flows.*

Variance. *A measure of the variability of a data set. The sum of the squared deviations (observation – mean) divided by (number of observations) – 1.*

DCR. Department of Conservation and Recreation.

DEQ. Virginia Department of Environmental Quality.

VDH. Virginia Department of Health.

Wastewater. *Usually refers to effluent from a sewage treatment plant. See also Domestic wastewater.*

Wastewater treatment. *Chemical, Bacterial, and mechanical procedures applied to an industrial or municipal discharge or to any other sources of contaminated water to remove, reduce, or neutralize contaminants.*

Water quality. *The Bacterial, chemical, and physical conditions of a waterbody. It is a measure of a waterbody's ability to support beneficial uses.*

Water quality criteria. *Elements of the board's water quality standards, expressed as constituent concentrations, levels, or narrative statements, representing a quality of water that supports a particular use. When criteria are met, water quality will generally protect the designated use.*

Water quality standard. *Provisions of state or federal law which consist of a designated use or uses for the waters of the Commonwealth and water quality criteria for such waters based upon such uses. Water quality standards are to protect the public health or welfare, enhance the quality of water and serve the purposes of the State Water Control Law (§ 62.1-44.2 et seq. of the Code of Virginia) and the federal Clean Water Act (33 USC § 1251 et seq.).*

Watershed. *A drainage area or basin in which all land and water areas drain or flow toward a central collector such as a stream, river, or lake at a lower elevation.*

Appendix B

CLASS VII RE-CLASSIFICATION LETTER TO USEPA USED IN LAST TRIENNIAL REVIEW

Dated October 14, 2003

ATTACHMENT III – CLASS VII RE-CLASSIFICATION LETTER USED IN LAST TRIENNIAL REVIEW

October 14, 2003

MEMORANDUM

TO: EPA Region 3
FROM: David C. Whitehurst
SUBJECT: Supporting Data for Proposed Class VII (Swamp Waters) pH Criteria

As required by 40 CFR § 131.20, the purpose of this memo is to provide supporting data and information for Virginia's proposed classification change for several water bodies within the state. The Virginia Department of Environmental Quality (DEQ) has adopted a revised numerical pH criterion for some waters of the southeastern portion of the state as an effort to reflect the natural conditions of those waters and as an aid for the appropriate assessment of these waters. This criterion change is allowed according to 40 CFR § 131.11. (b). (1). (iii).

These waters were classified by the Virginia Water Quality Standards as Class III Coastal and Piedmont Nontidal Waters (9 VAC 25-260-50), with a pH range of 6.0 to 9.0 as is the case for all classes of waters statewide. The amendments to 9 VAC 25-260-5 define Class VII waters as "...waters with naturally occurring low pH and low dissolved oxygen caused by:

(1) low flow velocity that prevents mixing and re-aeration of stagnant, shallow waters and (2) decomposition of vegetation that lowers dissolved oxygen concentrations and causes tannic acids to color the water and lower the pH." The proposed pH criterion for Class VII waters is 4.3 to 9.0. The proposed amendments are a change in the numerical criterion for a particular type or class of water body and not an alteration of designated uses. Aquatic life uses shall be maintained and required effluent pH limits of 6.0 - 9.0 shall be maintained for all discharges to Class VII waters.

The water bodies that are proposed for Class VII designation are frequently referred to as blackwater streams/rivers due to the characteristic dark color that is a result of staining by fulvic and humic acids. The water chemistry is generally characterized by low buffering capacity and high acidity. The pH in peat draining blackwater systems can range from 3.5 - 6 and in mineral soil draining systems from 4 - 7. The naturally occurring acidic conditions of Mid-Atlantic Coastal Plain blackwater streams is well documented in peer reviewed scientific literature (Appendices A, B and G). The US Environmental Protection Agency 1997 publication "Field and laboratory methods for macroinvertebrate and habitat assessment of low gradient nontidal streams" states that "Coastal plain streams are

often naturally acidic due to the high concentration of humic and fulvic acids found in the water draining swamp soils. The pH of these streams most often ranges from 3.5 to 7.5." (Appendix B)

Ambient water quality monitoring field pH data for stations within waters that are proposed as Class VII is presented in Appendix C as is a photo representative of the water body. Where sufficient data was available, pH values were averaged for each monitoring station on a water body and graphed. Individual pH values for each monitoring station were also graphed. The majority (> 50%) of individual pH values were below 7.

In an effort to confirm that point source discharges were not contributing to the low pH values, the DEQ permitting database was queried for pH violations ($\text{pH} < 6$) at permitted outfalls located on the proposed water bodies (Appendix D). One facility had two compliance violations (failure to report pH), one facility had three violations for discharge over the upper limit for pH ($\text{pH} > 9$), and one facility for effluent discharge less than the lower require limit ($\text{pH} < 6$). All of the discharges are less than 1.0 MGD and the discharges are to small tributaries to the proposed Class VII waterbodies.

At the request of EPA Region 3 for DEQ to demonstrate that proposed Class VII waters are not impacted by acid rain that would unnaturally lower pH, daily precipitation data from the Virginia State Climatology Office was compared to DEQ ambient water quality monitoring field pH data (Appendix E). Daily rainfall data for 1996 - 2003 was filtered according to water sample collection dates at DEQ ambient water quality monitoring stations that are within an approximate 15-mile radius of precipitation monitoring stations. Precipitation amounts and field pH values were graphed together and correlation factors calculated. The only discernable pattern was a general negative correlation of precipitation to pH and the majority of r-values were well below 0.5, which does not indicate a close correlation between the variables.

According to an EPA web site (<http://www.epa.gov/airmarkets/acidrain/index.html>) the natural pH of rain is about 5.5 and the average pH of rainfall for the southeast/south-central region of Virginia, where the proposed Class VII waters are located, is 4.6 (Appendix F). Due to the naturally acidic conditions and low acid neutralizing capacity of the Virginia Coastal Plains watersheds, they are considered to be sensitive to atmospheric acid deposition (acid rain) and the effects may either be ameliorated or exacerbated by the type of land use in the watershed. A joint pilot study of episodic acidification of first order blackwater streams in southeastern Virginia conducted by Virginia Commonwealth University and DEQ found significant differences between pH depression duration and magnitude. Study sites within undisturbed old growth watersheds showed the greatest pH depressions and study sites within deforested and agricultural watersheds exhibited less severe pH depressions (Appendix G).

Other states such as North Carolina have narrative and numerical criteria in their water quality standards that recognize some waters may have characteristics outside of the "normal" range established by statewide standards (Appendix H). In light of this and other information presented here, it is logical and necessary that Virginia alter its numerical criterion for pH to reflect the naturally occurring conditions within certain water bodies in the state.

Attachments